ANNUAL FINANCIAL REPORT

of the

CITY OF ONALASKA, TEXAS

For the Year Ended September 30, 2019

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September 30, 2019

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INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Council Members of the City of Onalaska, Texas:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the City of Onalaska, Texas (the "City"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the City as of September 30, 2019, and the respective changes in financial position thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, schedules of changes in net pension and total other postemployment benefits liability and related ratios, and schedule of contributions, identified as Required Supplementary Information on the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The schedules are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Belt Harris Pechacek, ILLP

Belt Harris Pechacek, LLLP *Certified Public Accountants* Houston, Texas November 15, 2019

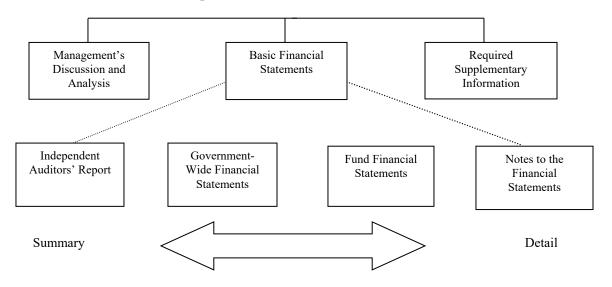
MANAGEMENT'S DISCUSSION AND ANALYSIS

CITY OF ONALASKA, TEXAS *MANAGEMENT'S DISCUSSION AND ANALYSIS*

For the Year Ended September 30, 2019

The purpose of the Management's Discussion and Analysis (MD&A) is to give the readers an objective and easily readable analysis of the financial activities of the City of Onalaska (the "City") for the year ending September 30, 2019. The analysis is based on currently known facts, decisions, or economic conditions. It presents short and long-term analysis of the City's activities, compares current year results with those of the prior year, and discusses the positive and negative aspects of that comparison. Please read the MD&A in conjunction with the City's financial statements, which follow this section.

THE STRUCTURE OF OUR ANNUAL REPORT



Components of the Financial Section

The City's basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-Wide Statements

The government-wide statements report information for the City as a whole. These statements include transactions and balances relating to all assets, including infrastructure capital assets. These statements are designed to provide information about cost of services, operating results, and financial position of the City as an economic entity. The Statement of Net Position and the Statement of Activities, which appear first in the City's financial statements, report information on the City's activities that enable the reader to understand the financial condition of the City. These statements are prepared using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account even if cash has not yet changed hands.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred outflows/inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Other nonfinancial factors, such as the City's property tax base and the condition of the City's infrastructure, need to be considered to assess the overall health of the City.

CITY OF ONALASKA, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2019

The Statement of Activities presents information showing how the City's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows – the accrual method rather than modified accrual that is used in the fund level statements.

The Statement of Net Position and the Statement of Activities present one class of activities:

1. *Governmental Activities* – The City's basic services are reported here, including public safety (police and fire) and general government (general administration and public improvements). Interest payments on the City's debt are also reported here. Sales tax, franchise fees, municipal court fines, and permit fees finance most of these activities.

The government-wide financial statements can be found after the MD&A.

FUND FINANCIAL STATEMENTS

Funds may be considered as operating companies of the parent corporation, which is the City. They are usually segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal reporting requirements. The one category of City funds is governmental.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains one individual governmental fund. Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are the last section of the basic financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2019

Other Information

In addition to the basic financial statements, MD&A, and accompanying notes, this report also presents certain Required Supplementary Information (RSI). The RSI includes a budgetary comparison schedule for the general fund and schedules of changes in net pension and total other postemployment benefits (OPEB) liability and related ratios and schedule of contributions for the Texas Municipal Retirement System. RSI can be found after the notes to the basic financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. Assets and deferred outflows exceed liabilities and deferred inflows by \$2,613,052 as of year end. A portion of the City's net position, 40 percent, reflects its investments in capital assets (e.g., land, City hall, police station, fleet equipment, and streets) less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

Statement of Net Position:

The following table reflects the condensed Statement of Net Position:

	Governmental Activities			
	2019	2018		
Current and other assets	\$ 1,703,141	\$ 1,677,759		
Capital assets, net	1,036,591	1,013,977		
Total Assets	2,739,732	2,691,736		
Deferred outflows - pensions	31,188	11,889		
Deferred outflows - OPEB	164	1,958		
Total Deferred Outflows				
of Resources	31,352	13,847		
Long-term liabilities	113,624	64,577		
Other liabilities	1,987	5,153		
Total Liabilities	115,611	69,730		
Deferred inflows - pensions	40,240	15,584		
Deferred inflows - OPEB	2,180	-		
Total Deferred Inflows				
of Resources	42,420	15,584		
Net Position:				
Net investment in capital assets	1,001,843	1,013,977		
Restricted	33,343	33,343		
Unrestricted	1,577,866	1,572,949		
Total Net Position	\$ 2,613,052	\$ 2,620,269		

CITY OF ONALASKA, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2019

A portion of the City's net position, \$33,343 or 1 percent, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position, \$1,577,866 or 60 percent, may be used to meet the City's ongoing obligation to citizens and creditors.

Statement of Activities:

The following table provides a summary of the City's changes in net position:

	Governmental Activities			
	2019 2018			
Revenues				
Program revenues:				
Charges for services	\$	205,427	\$	282,344
Operating grants and contributions		161,711		178,134
General revenues:				
Sales tax		572,390		535,341
Other fees		236,642		229,569
Investment income		4,561		3,595
Other revenues		123,181		48,961
Total Revenues		1,303,912		1,277,944
Expenses				
General government		582,722		808,239
Public safety		727,188		573,042
Total Expenses		1,311,129		1,381,281
Change in Net Position		(7,217)		(103,337)
Beginning net position		2,620,269		2,723,606
Ending Net Position	\$	2,613,052	\$	2,620,269

For the year ended September 30, 2019, revenues from governmental activities totaled \$1,303,912, which is a net increase of \$25,968. Charges for services decreased by \$76,917 due primarily to an decrease in citations collected for the City. Sales tax revenues increased by \$37,049 due to increases in sales tax collections and other revenues increased \$74,220 as a result of an increase in donations.

Total expenses were comparable to the prior year with an overall decrease of \$70,152 or 5 percent.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

Governmental Funds – The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

The City's general fund reflects a total fund balance of \$1,434,070, which is an increase of \$103,249. Of this amount, \$33,343 is restricted for court security and technology, \$13,134 is assigned to the court, \$14,012 is assigned to the police department, and \$485,801 is assigned to the fire department. The City has \$887,780 in

CITY OF ONALASKA, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2019

unassigned and unrestricted fund balance. Total fund balance increased from the prior year as a result of increased sales tax, and donations.

The general fund is the chief operating fund of the City. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 67 percent of total general fund expenditures, while total fund balance represents approximately 107 percent of that same amount.

GENERAL FUND BUDGETARY HIGHLIGHTS

Actual revenues were more than planned with a \$50,710 net positive variance from the amended budget. Actual expenditures were less than planned expenditures by \$295,896. The City has an overall net positive variance of \$392,733, which was primarily due to budgeted capital outlay in the police department and the fire department that the City did not expense during the current fiscal year.

CAPITAL ASSETS

At the end of the year, the City's governmental activities had invested \$1,036,591 (net of depreciation) in a variety of capital assets and infrastructure. This represents a net increase of \$22,614.

Major capital asset events during the current year include the following:

- Purchased a Tahoe for \$47,427 for the police department
- Construction in progress of a new fire station in the amount of \$97,958

More detailed information about the City's capital assets is presented in note III C. to the financial statements.

LONG-TERM DEBT

At the end of the current year, the City's long-term liabilities consisted of a capital lease, compensated absences and total OPEB liability.

More detailed information about the City's long-term liabilities is presented in note III D. to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The City is located in Polk County. While the overall property values in Polk County have increased during the year, the City does not assess a property tax. The City continues to provide services to the residents without this burden. The City remains financially consistent with no unusual circumstances in the current economic environment. Fiscal restraints were placed on the 2019-2020 budget.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the City finances. Questions concerning this report or requests for additional financial information should be directed to Angela Stutts, City Secretary, City Hall, P.O. Box 880, Onalaska, Texas, 77360; telephone (936) 646-5000.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

September 30, 2019

	Primary <u>Government</u> Governmental Activities
Assets	
Cash and cash equivalents	\$ 1,325,475
Receivables, net	323,194
	1,648,669
Noncurrent assets:	
Net pension asset	54,472
Nondepreciable capital assets	103,044
Net depreciable capital assets	933,547
	1,091,063
Total Assets	2,739,732
Deferred Outflows of Resources	
Deferred outflows - pensions	31,188
Deferred outflows - OPEB	164
Total Deferred Outflows of Resouces	31,352
Liabilities Accounts payable and accrued liabilities	1,987
Noncurrent liabilities:	
Long-term liabilities due within one year	59,524
Long-term liabilities due in more than one year	54,100
	113,624
Total Liabilities	115,611
Deferred Inflows of Resources	40.240
Deferred inflows - pensions Deferred inflows - OPEB	40,240
Total Deferred Inflows of Resources	2,180
Total Deferred fillows of Resources	42,420
<u>Net Position</u> Net investment in capital assets Restricted for:	1,001,843
Court security	26,863
Court technology	6,480
Unrestricted	1,577,866
Total Net Position	\$ 2,613,052

See Notes to Financial Statements.

STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2019

				Program		nues	An N	et Revenue (Expense) d Changes in let Position Primary overnment
Functions/Programs		Expenses		harges for Services		rants and ntributions		overnmental Activities
Primary Government								
Governmental Activities General government Public safety Interest and fiscal agent	\$	582,722 727,188	\$	21,044 184,383	\$	- 161,711	\$	(561,678) (381,094)
fees on long-term debt		1,218		-		-		(1,218)
Total Governmental Activities	\$	1,311,129	\$	205,427	\$	161,711		(943,991)
	S C It	neral Revenue ales tax Other fees nvestment incom Other revenues						572,390 236,642 4,561 123,181
				Total	Gener	al Revenues		936,774
				Cha	nge in	Net Position		(7,217)
	Beg	ginning net posi	ition					2,620,269
				Ε	nding	Net Position	\$	2,613,052

See Notes to Financial Statements.

BALANCE SHEET GOVERNMENTAL FUND

September 30, 2019

		General
Assets Coch and coch equivalents	¢	1 225 475
Cash and cash equivalents Accounts receivable	\$	1,325,475
Total Assets	\$	<u>110,582</u> 1,436,057
1 otai Assets	Φ	1,430,037
Liabilities		
Accounts payable and		
accrued liabilities	\$	1,987
Total Liabilities		1,987
Fund Balances		
Restricted:		
Court security		26,863
Court technology		20,803 6,480
Assigned to:		0,480
Court		13,134
Police		13,134
Fire		485,801
Unassigned and unrestricted Total Fund Balance		<u>887,780</u> 1,434,070
Total Fund Datance		1,434,070
Adjustments for the Statement of Net Position: Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the governmental fund. Nondepreciable capital assets Net depreciable capital assets		103,044 933,547
Certain accounts receivable, net of related allowance,		
are not current financial resources and, therefore,		
are not reported in the governmental fund.		212,612
Long-term assets and deferred outflows and inflows related to the pension and other p employment benefits (OPEB) plans are not reported in the governmental fund.	ost	
Net pension asset		54,472
Total OPEB liability		(30,195)
Deferred outflows - pensions		31,188
Deferred outflows - OPEB		164
Deferred inflows - pensions		(40,240)
Deferred inflows - OPEB		(2,180)
Some liabilities are not reported as liabilities in the governmental fund.		
Compensated absences		(48,681)
Capital lease proceeds		(34,748)
Net Position of Governmental Activities	\$	2,613,052

See Notes to Financial Statements.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND For the Year Ended September 30, 2019

	General
<u>Revenues</u>	
Sales tax	\$ 572,390
Other fees	236,642
Permits	21,044
Fines and forfeitures	271,226
Intergovernmental	24,582
Donations	137,129
Investment income	4,561
Other	123,181
Total Revenues	1,390,755
<u>Expenditures</u>	
Current:	
General government	522,581
Public safety	653,070
Capital outlay	145,385
Debt service	
Principal payments	12,679
Interest expense	1,218
Total Expenditures	1,334,933
Energy of Decomposition of the second states	55 900
Excess of Revenues Over Expenditures	55,822
Othor Einspring Sources (uses)	
Other Financing Sources (uses)	17 127
Capital lease proceeds Total Other Financing Sources	47,427
Total Other Financing Sources	47,427
Net Change in Fund Balance	103,249
Beginning fund balance	1,330,821
Ending Fund Balance	\$ 1,434,070

See Notes to Financial Statements.

CITY OF ONALASKA, TEXAS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2019

Net changes in fund balance – total governmental fund	\$ 103,249
Amounts reported for governmental activities in the Statement of Activities are different because:	
The governmental fund reports capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense.	145 205
Capital outlay Depreciation expense	145,385
Depreciation expense	(122,771)
The issuance of long-term debt (e.g., bonds, leases, certificates of obligation)	
provides current financial resources to governmental funds, while the	
repayment of the principal of long-term debt consumes the current financial	
resources of governmental funds. Neither transaction, however, has any	
effect on net position. Also, the governmental fund reports the effect of	
premiums, discounts, and similar items when it is first issued, whereas	
these amounts are deferred and amortized in the Statement of Activities.	
This amount is the effect of these differences in the treatment of long-term	
debt and related items.	
Capital lease proceeds	(47,427)
Principal payment	12,679
The change in pension and other post employment benefit (OPEB) plans activity does not affect the fund	
balance on the statement of revenues, expenditures, and changes in fund balance for the governmental	
The changes in pension and OPEB plans activity that affect the City's net position are as follows:	
Net pension asset	12,142
Total OPEB liability	(3,981)
Deferred outflows - pensions	(9,355)
Deferred outflows - OPEB	(282)
Deferred inflows - pensions	3,998
Deferred inflows - OPEB	(3,692)
Some expenses reported in the Statement of Activities do not require the use of	
current financial resources and, therefore, are not reported as expenditures in the	
governmental fund.	
Compensated absences	 (10,318)
Change in Net Position of Governmental Activities	\$ (7,217)

See Notes to Financial Statements.

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS

For the Year Ended September 30, 2019

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Onalaska, Texas (the "City") was incorporated under the laws of the State of Texas in 1971. The City operates as a "General Law" city, which provides for a "Mayor-Council" form of government. The City provides the following services: public safety and general government.

The City is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles, these basic financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations, or functions as part of the City's financial reporting entity. No other entities have been included in the City's reporting entity. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations, or functions in the City's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with the prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body, it is legally separate, and it is fiscally independent of other state and local governments. Additionally, prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

B. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely on a significant extent on fees and charges to external customers for support. The City does not report any business-type activities.

C. Basis of Presentation – Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from the governmental fund. Separate financial statements are provided for the governmental fund.

D. Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the City's funds. Separate statements for each fund category, governmental, are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2019

The City reports the following governmental fund:

The *general fund* is used to account for all financial transactions not properly includable in other funds. The principal sources of revenues include sales and use taxes, franchise fees, permits and fees, and fines and forfeitures. Expenditures include general government and public safety. The general fund is always considered a major fund for reporting purposes.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Sales taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the City.

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

2. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. In accordance with GASB Statement No. 34, infrastructure has been capitalized retroactively. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful years:

	Estimated
Asset Description	Useful Life
Vehicles	3 to 15 years
Furniture and equipment	5 to 15 years
Infrastructure	50 years
Buildings and improvements	15 to 30 years

3. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

Deferred outflows/inflows of resources are amortized as follows:

- Deferred outflows/inflows from pension/other postemployment benefits (OPEB) activities are amortized over the average of the expected service lives of pension/OPEB plan members, except for the net differences between the projected and actual investment earnings on the pension/OPEB plan assets, which are amortized over a period of five years.
- For employer pension/OPEB plan contributions that were made subsequent to the measurement date through the end of the City's fiscal year, the amount is deferred and recognized as a reduction to the net pension/OPEB liability during the measurement period in which the contributions were made.
- A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2019

At the fund level, the City has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

4. Compensated Employee Absences

The City's leave time policy allows vacation and sick days to be rolled over into the following fiscal year in which they were earned in accordance with the City's personnel policy. Both vacation and sick may be paid upon termination of employment. Additionally, amounts accumulated for compensatory time may be paid to employees upon termination of employment in accordance with the City's personnel policy. The estimated amount of compensation for services provided that is expected to be liquidated with expendable, available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated compensatory time that are not expected to be liquidated with expendable, available financial resources are maintained separately and represent a reconciling item between the fund and government-wide presentations.

5. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

6. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

7. Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

8. Fund Balance Policies

Fund balances of governmental funds are reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The City itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

Amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact are classified as nonspendable fund balance. Amounts that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions are classified as restricted.

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

9. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

10. Pensions

For the purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS' fiduciary net position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

11. Other Postemployment Benefits

The City participates in a single-employer, unfunded, defined benefit group-term life insurance plan operated by TMRS known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. Benefit payments are treated as being equal to the employer's yearly contributions for retirees. Benefit payments and refunds are due and payable in accordance with the benefit terms. Information about the City's OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense is provided by TMRS from reports prepared by their consulting actuary.

G. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

An annual budget is adopted on a basis consistent with generally accepted accounting principles for the general fund. The original budget is adopted by the City Council prior to the beginning of the year. The legal level of control is the expenditure account line item in the approved budget. Management may not amend the budget without the approval of City Council. Appropriations lapse at the end of the year.

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

Custodial credit risk – *deposits*. In the case of deposits, this is the risk that the City's deposits may not be returned in the event of a bank failure. The City's investment policy requires funds on deposit at the depository bank to be collateralized by securities and FDIC insurance. As of year end, FDIC insurance and securities pledged exceeded bank balances.

B. Receivables

The following comprise receivable balances at year end:

	General		
Sales tax receivable	\$	107,188	
Franchise fees receivable		3,394	
Total	\$	110,582	

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

C. Capital Assets

A summary of changes in capital assets at year end is as follows:

	Primary Government				
	Beginning Balance	Increases	(Decreases)	Ending Balance	
Governmental Activities:					
Capital assets not being depreciated:					
Land	\$ 44,634	\$ -	\$ -	\$ 44,634	
Construction in progress - Fire station	58,410	-		58,410	
Total capital assets not being depreciated	103,044			103,044	
Other capital assets:					
Infrastructure	1,349,121	-	-	1,349,121	
Buildings and improvements	561,617	97,958	-	659,575	
Vehicles	1,300,569	47,427	-	1,347,996	
Equipment	270,743	-	-	270,743	
Total other capital assets	3,482,050	145,385		3,627,435	
Less accumulated depreciation for:					
Infrastructure	(707,983)	(45,175)	-	(753,158)	
Buildings and improvements	(409,814)	(9,446)	-	(419,260)	
Vehicles	(1,220,282)	(62,059)	-	(1,282,341)	
Equipment	(233,038)	(6,091)	-	(239,129)	
Total accumulated depreciation	(2,571,117)	(122,771)	-	(2,693,888)	
Other capital assets, net	910,933	22,614	-	933,547	
Governmental Activities Capital Assets, Net	\$ 1,013,977	\$ 22,614	\$ -	\$ 1,036,591	

Less debt associated with capital assets (34,748)

Net Investment in Capital Assets <u>\$ 1,001,843</u>

Depreciation was charged to governmental functions as follows:

General government	\$ 49,582
Public safety	 73,189
Total Governmental Activities Depreciation Expense	\$ 122,771

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

D. Long-Term Debt

The following is a summary of changes in the City's total governmental long-term liabilities for the year. The City uses the general fund to liquidate governmental long-term liabilities.

	Beginning Balance		Additions		Reductions		Ending Balance		Amounts Due Within One Year	
Governmental Activities:										
Capital leases	\$	-	\$	47,427	\$	(12,679)	\$	34,748	* \$	15,711
Other liabilities:										
Compensated absences		38,363		68,493		(58,175)		48,681		43,813
Total OPEB liability		26,214		3,981		-		30,195		-
Total Governmental										
Activities	\$	64,577	\$	119,902	\$	(70,855)	\$	113,624	\$	59,524
	Lo	ng-term lia	bilitie	s due in mo	re tha	n one year	\$	54,100		
X	^s Debt	associatied	d with	governmen	tal cap	oital assets	\$	34,748	_	

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities in the governmental funds.

IV. OTHER INFORMATION

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City participates along with 2,617 other entities in the Texas Municipal League's Intergovernmental Risk Pools (the "Pool"). The Pool purchases commercial insurance at group rates for participants in the Pool. The City has no additional risk or responsibility to the Pool, outside of the payment of insurance premiums. The City has not significantly reduced insurance coverage or had settlements that exceeded coverage amounts for the past three fiscal years.

B. Contingent Liabilities

Amounts received or receivable from granting agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures that may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. No claim liabilities are reported at year end.

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

C. Pension Plan

Texas Municipal Retirement System

Plan Description

The City participates as one of 883 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the TMRS. TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the "TMRS Act") as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of TMRS with a six-member Board of Trustees (the "Board"). Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report that can be obtained at <u>www.tmrs.com</u>.

All eligible employees of the City are required to participate in TMRS.

Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits, with interest, were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a partial lump sum distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75 percent of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	2019	2018
Employee deposit rate	5.00%	5.00%
Matching ratio (City to employee)	1.5 to 1	1.5 to 1
Years required for vesting	5	5
Service requirement eligibility		
(expressed as age/yrs of service)	60/5, 0/25	60/5, 0/25
Updated service credit	0%	0%
Annuity increase (to retirees)	0% of CPI	0% of CPI

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

Employees Covered by Benefit Terms

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	4
Inactive employees entitled to, but not yet receiving, benefits	15
Active employees	12
Total	31

Contributions

The contribution rates for employees in TMRS are either five percent, six percent, or seven percent of employee gross earnings, and the City-matching percentages are either 100 percent, 150 percent, or 200 percent, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute five percent of their annual gross earnings during the fiscal year. The contribution rates for the City were 2.55 percent and 2.78 percent in calendar years 2018 and 2019, respectively. The City's contributions to TMRS for the fiscal year ended September 30, 2019 were \$13,076, which were equal to the required contributions.

Net Pension Asset

The City's Net Pension Asset (NPA) was measured as of December 31, 2018 and the Total Pension Liability (TPL) used to calculate the NPA was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The TPL in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Overall payroll growth	3.00% per year
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment, with male rates multiplied by 109 percent and female rates multiplied by 103 percent. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disabled annuitants, the gender-distinct RP2000 Disabled Retiree Mortality Tables with Blue Collar Adjustment are used with male rates multiplied by 109 percent and females. In addition, a three percent minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the three percent floor.

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2019

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2010 to December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and annuity purchase rate are based on the mortality experience investigation study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these changes first used in the December 31, 2013 valuation, TMRS adopted the EAN actuarial cost method and a one-time change to the amortization policy. Plan assets are managed on a total return basis with an emphasis on both capital appreciation, as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, the actuary focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive).

The target allocation and best estimates of real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected Real					
Asset Class	Target Allocation	Rate of Return (Arithmetic)					
Domestic Equity	17.50%	4.55%					
International Equity	17.50%	6.35%					
Core Fixed Income	10.00%	1.00%					
Non-Core Fixed Income	20.00%	3.90%					
Real Return	10.00%	3.80%					
Real Estate	10.00%	4.50%					
Absolute Return	10.00%	3.75%					
Private Equity	5.00%	7.50%					
Total	100.00%						

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Discount Rate

The discount rate used to measure the TPL was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

Changes in the NPA

	Increase (Decrease)						
	Total Pension Liability (A)		Plan Fiduciary Net Position (B)			et Pension Asset (A) - (B)	
Changes for the year:							
Service cost	\$	36,538	\$	-	\$	36,538	
Interest		23,160		-		23,160	
Change in current period benefits		-		-		-	
Difference between expected and actual experience		(49,357)		-		(49,357)	
Changes in assumptions		-		-		-	
Contributions - employer		-		11,702		(11,702)	
Contributions - employee		-		22,951		(22,951)	
Net investment income		-		(11,927)		11,927	
Benefit payments, including refunds of employee							
contributions		(62,685)		(62,685)		-	
Administrative expense		-		(231)		231	
Other changes		-		(12)		12	
Net Changes		(52,344)		(40,202)		(12,142)	
Balance at December 31, 2017		356,190		398,520		(42,330)	
Balance at December 31, 2018	\$	303,846	\$	358,318	\$	(54,472)	

Sensitivity of the NPA to Changes in the Discount Rate

The following presents the NPA of the City, calculated using the discount rate of 6.75 percent, as well as what the City's NPA would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1%	1% Decrease in				Increase in
		Discount	Dis	count Rate		Discount
		(5.75%)		(6.75%)		(7.75%)
City's Net Pension (Asset)	\$	(3,459)	\$	(54,472)	\$	(95,873)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at <u>www.tmrs.com</u>.

Pension Expense and Deferred Outflows/Deferred Inflows of Resources Related to Pensions

For the fiscal year ended September 30, 2019, the City recognized pension expense of \$19,406.

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

At September 30, 2019, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

		eferred tflows of	Deferred Inflows of Resources		
	Re	sources			
Differences between expected and actual economic experience	\$	619	\$	(40,240)	
Changes in actuarial assumptions		-		-	
Difference between projected and actual investment earnings		20,787		-	
Contributions subsequent to the measurement date		9,782		-	
Total	\$	31,188	\$	(40,240)	

\$9,782 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as an increase to the NPA for the fiscal year ending September 30, 2019. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

ension
xpense
(6,749)
(10,968)
(8,886)
7,769
(18,834)

D. Other Postemployment Benefits

TMRS – Supplemental Death Benefit

Plan Description

The City participates in a defined benefit OPEB plan administered by TMRS. TMRS administers the defined benefit group-term life insurance plan known as the SDBF. This is a voluntary program in which participating member cities may elect, by ordinance, to provide group-term life insurance coverage for their active members, including or not including retirees. Employers may terminate coverage under, and discontinue participation in, the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The member city contributes to the SDBF at a contractually required rate (based on the covered payroll of employee members) as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. The intent is not to pre-fund retiree term life insurance during employees' entire careers. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (GASB 75). As such, the SDBF is considered to be a single-employer unfunded OPEB defined benefit plan with benefit payments treated as being equal to the employer's yearly contributions for retirees.

The contributions to the SDBF are pooled for investment purposes with those of the Pension Trust Fund (PTF). The TMRS Act requires the PTF to allocate a five percent interest credit from investment income

CITY OF ONALASKA, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

to the SDBF on an annual basis each December 31 based on the mean balance in the SDBF during the year.

Benefits

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death). The death benefit for retirees is considered an OPEB and is a fixed amount of \$7,500. As the SDBF covers both active and retiree participants with no segregation of assets, the SDBF is considered to be an unfunded OPEB plan (i.e., no assets are accumulated). Participation in the SDBF as of December 31, 2018 is summarized below:

Inactive employees or beneficiaries currently receiving benefits	4
Inactive employees entitled to, but not yet receiving, benefits	2
	12
Total	18

Total OPEB Liability

The City's total OPEB liability of \$26,214 was measured as of December 31, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs

The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases	3.50% to 10.50% including inflation
Discount rate	3.71%*
Retirees' share of benefit-related costs	Zero
Administrative expenses	All administrative expenses are paid through the PTF and accounted for under reporting requirements under GASB Statement No. 68.
Mortality rates-service retirees	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB.
Mortality rates-disabled retirees	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

* The discount rate is based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2018.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study for the period December 31, 2010 to December 31, 2014.

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2019

Changes in the Total OPEB Liability

	Total OPEB Liability		
Changes for the year:			
Service cost	\$	1,193	
Interest		885	
Differences between expected and actual experience		(2,560)	
Changes of assumptions		(1,775)	
Benefit payments*		(138)	
Net Changes		(2,395)	
Beginning balance		26,214	
Ending Balance	\$	23,819	

* Benefit payments are treated as being equal to the employer's yearly contributions for retirees due to the SDBF being considered an unfunded OPEB plan under GASB 75.

There were no changes of benefit terms that affected measurement of the total OPEB liability during the measurement period.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease in				1% Increase i			
	Discount Rate (2.31%)		Disc	ount Rate	Dis	count Rate		
			(3.31%)		(4.31%)		
City's Total OPEB Liability	\$	2,863	\$	23,819	\$	20,098		

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$1,759. The City reported deferred outflows/inflows of resources related to OPEB from the following sources:

	Outfl	erred lows of ources	Deferred Inflows of Resources		
Differences between expected and actual economic experience	\$	-	\$	2,180	
Changes in actuarial assumptions		23		-	
Net difference between projected and actual investment earnings		-			
Contributions subsequent to the measurement date		141		-	
Total	\$	164	\$	2,180	

\$141 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the of total OPEB liability for the fiscal year

CITY OF ONALASKA, TEXAS *NOTES TO FINANCIAL STATEMENTS (Continued)*

For the Year Ended September 30, 2019

ending September 30, 2020. Amounts reported as deferred outflows/inflows of resources related to OPEB will be recognized in OPEB expense as follows:

OPEB Expense					
Amount					
\$	(319)				
	(319)				
	(319)				
	(319)				
	(404)				
	(477)				
\$	(2,157)				
	1				

REQUIRED SUPPLEMENTARY INFORMATION

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CITY OF ONALASKA, TEXAS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

For the Year Ended September 30, 2019

	Budgeted Amounts					riance with 1al Budget	
	 Original		Budget as			Positive	
	 Budget		Amended		Actual	(Negative)	
Revenues							
Sales tax	\$ 550,000	\$	550,000	\$	572,390	\$	22,390
Other fees	229,050		229,050		236,642		7,592
Permits	20,000		20,000		21,044		1,044
Fines and forfeitures	314,100		314,100		271,226		(42,874)
Intergovernmental	18,000		18,000		24,582		6,582
Donations	104,000		104,000		137,129		33,129
Investment income	1,795		1,795		4,561		2,766
Other	 103,100		103,100		123,181		20,081
Total Revenues	 1,340,045		1,340,045		1,390,755		50,710
Expenditures Current:							
General government	282 (40		282 (40		250.259		22.282
Administration	382,640		382,640		350,258		32,382
Municipal court	 192,187		192,187		172,323		19,864
Total General Government	 574,827		574,827		522,581		52,246
Public safety							
Police	536,602		536,602		522,483		14,119
Fire	182,300		182,300		130,587		51,713
Total Public Safety	 718,902		718,902		653,070		65,832
Capital outlay Debt service	319,000		319,000		145,385		173,615
Principal	16,800		16,800		12,679		4,121
Interest	1,300		1,300		1,218		82
Total Debt Service	 18,100		18,100		13,897		4,203
Total Expenditures	 1,629,529		1,629,529		1,334,933		295,896
Excess (Deficency) of Revenues Over (Under) Expendituers	(289,484)		(289,484)		55,822		346,606
Other Financing Sources Capital leases	 				47,427		47,427
Total Financing Sources	 -		-		47,427		47,427
Net Change in Fund Balance	\$ (289,484)	\$	(289,484)		103,249	\$	392,733
Beginning fund balance					1,330,821		
Ending Fund Balance				\$	1,434,070		

Notes to Required Supplementary Information:

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

TEXAS MUNICIPAL RETIREMENT SYSTEM

September 30, 2019

	Measurement Year*							
	2014			2015		2016		2017
Total Pension Liability								
Service cost	\$	26,644	\$	31,518	\$	37,192	\$	36,652
Interest (on the total pension liability)		13,818		16,014		18,867		22,186
Difference between expected and actual								
experience		2,785		592		2,264		(6,529)
Change in assumptions		-		10,186		-		-
Benefit payments, including refunds of								
employee contributions		(12,668)		(15,964)		(4,841)		(12,940)
Net Change in Total Pension Liability		30,579		42,346		53,482		39,369
Beginning total pension liability		190,414		220,993		263,339		316,821
Ending Total Pension Liability	\$	220,993	\$	263,339	\$	316,821	\$	356,190
Plan Fiduciary Net Position								
Contributions - employer	\$	4,144	\$	6,211	\$	7,476	\$	12,540
Contributions - employee		18,551		21,737		23,158		23,495
Net investment income		14,241		403		19,224		45,658
Benefit payments, including refunds of								
employee contributions		(12,668)		(15,964)		(4,841)		(12,940)
Administrative expense		(149)		(245)		(218)		(237)
Other		(12)		(13)		(12)		(12)
Net Change in Plan Fiduciary Net Position		24,107		12,129		44,787		68,505
Beginning plan fiduciary net position		248,992		273,099		285,228		330,015
Ending Plan Fiduciary Net Position	\$	273,099	\$	285,228	\$	330,015	\$	398,520
Net Pension (Asset)	\$	(52,106)	\$	(21,889)	\$	(13,194)	\$	(42,330)
Plan fiduciary net position as a percentage of the total pension liability		123.58%		108.31%		104.16%		111.88%
Covered payroll	\$	371,014	\$	434,734	\$	463,163	\$	469,902
City's net pension asset as a percentage of covered payroll		(14.04%)		(5.04%)		(2.85%)		(9.01%)

*Only five years of information is currently available. The City will build this schedule over the next five-year period.

Measurement Year*						
_	2018					
\$	36,538 23,160					
	(49,357)					
	(62,685) (52,344)					
	356,190					
\$	303,846					
\$	11,702					
*	22,951					
	(11,927)					
	(62,685)					
	(231) (12)					
	(12) (40,201)					
	398,520					
\$	358,319					
\$	(54,473)					
\$	117.93% 459,019					
	(11.87%)					

CITY OF ONALASKA, TEXAS *SCHEDULE OF CONTRIBUTIONS*

TEXAS MUNICIPAL RETIREMENT SYSTEM

September 30, 2019

	Fiscal Year*							
	2015		2016		2017			2018
Actuarially determined contribution Contributions in relation to the actuarially	\$	5,710	\$	7,329	\$	11,134	\$	11,725
determined contribution		5,710	<u> </u>	7,329		11,134		11,725
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-
Covered payroll	\$	409,464	\$	464,213	\$	466,272	\$	455,187
Contributions as a percentage of covered payroll		1.39%		1.58%		2.39%		2.58%

* Five years of information is currently available. The City will build this schedule over the next five-year period.

Notes to Required Supplementary Information:

1. Valuation Date:

Actuarially deterimined contribution rates are calculated as of December 31 and become effective in January, 13 months later.

2. Methods and Assumptions Used to Determine Contribution Rates:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	25 years
Asset valuation method	10 year smoothed market; 15% soft corridor
Inflation	2.5%
Salary increases	3.5% to 10.5% including inflation
Investment rate of return	6.75%
Retirement age	Experience - based table of rates that are specific to the City's plan of benefits. Last updated for the 2015 valuation pursuant to an experience study of the period 2010 - 2014.
Mortality	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB.

3. Other Information:

There were no benefit changes during the year.

201	19
\$	13,076
	13,076
\$	-
\$ 4	81,555

2.72%

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SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

TEXAS MUNICIPAL RETIREMENT SYSTEM

September 30, 2019

	Measurement Year*							
		2017		2018				
Total OPEB Liability								
Service cost	\$	1,081	\$	1,193				
Interest (on the total OPEB liability)		858		885				
Differences between expected and actual experience		-		(2,560)				
Change in assumptions		2,183		(1,775)				
Benefit payments		(141)		(138)				
Net Change in Total OPEB Liability		3,981		(2,395)				
Beginning total OPEB liability		22,233		26,214				
Ending Total OPEB Liability	\$	26,214	\$	23,819				
Covered Payroll	\$	469,902	\$	459,019				
Total OPEB Liability as a Percentage								
of Covered Payroll		5.58%		5.19%				

* Only two years of information is currently available. The City will build this schedule over the next eight-year period.

** Due to the SDBF being considered an unfunded OPEB plan under GASB 75, benefit payments are treated as being equal to the employer's yearly contributions for retirees.

Notes to Required Supplementary Information:

Valuation Date:

Actuarially determined contribution rates are calculated as of December 31 and become effective in January, 13 months later.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial cost method	Entry age normal
Inflation	2.5%
Salary increases	3.50% to 10.5% including inflation
Discount rate	3.31%
Administrative expenses	All administrative expenses are paid through the PTF and accounted for under reporting requirements under GASB Statement No. 68.
Mortality - service retirees	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB.
Mortality - disabled retirees	RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3 year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

Other Information:

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB No. 75 to pay related benefits.

The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2018.

Change in assumptions is the annual change in the municipal bond index rate.

There were no benefit changes during the year.

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SCHEDULES

COMBINING SCHEDULE OF ASSETS, LIABILITIES, AND FUND BALANCES

GENERAL FUND - DEPARTMENTS

September 30, 2019

Assets	Adr	ninistration	 Court	Police	 Fire
Current assets: Cash and cash equivalents Accounts receivable	\$	778,135 110,582	\$ 46,493	\$ 15,046	\$ 485,801
Total Assets	\$	888,717	\$ 46,493	\$ 15,046	\$ 485,801
<u>Liabilities and Fund Balances</u> Liabilities					
Accounts payable and accrued liabilities	\$	937	\$ 16	\$ 1,034	\$ -
Total Liabilities		937	16	1,034	-
Fund Balances					
Restricted:					
Court security		-	26,863	-	-
Court technology		-	6,480	-	-
Assigned		-	13,134	14,012	485,801
Unassigned		887,780	-	-	-
Total Fund Balances		887,780	 46,477	 14,012	 485,801
Total Liabilities and Fund Balances	\$	888,717	\$ 46,493	\$ 15,046	\$ 485,801

Total						
	General					
	Fund					
D	epartments					
\$	1,325,475					
	110,582					
\$	1,436,057					
\$	1,987					
	1,987 1,987					
	26,863					
	6,480					
	512,947					
	887,780					
	1,434,070					
\$	1,436,057					

COMBINING SCHEDULE OF REVENUES, EXPENDITURES,

AND CHANGES IN FUND BALANCES

GENERAL FUND - DEPARTMENTS

For the Year Ended September 30, 2019

	Administration	Court	Police	Fire
Revenues				
Sales tax	\$ 572,390	\$ -	\$ -	\$ -
Other fees	236,642	-	-	-
Permits	21,044	-	-	-
Fines and forfeitures	-	271,226	-	-
Intergovernmental	-	-	-	24,582
Donations	-	-	-	137,129
Investment income	2,188	61	30	2,282
Other	48,742		73,447	992
Total Revenues	881,006	271,287	73,477	164,985
<u>Expenditures</u>				
Current:				
General government				
Salaries and payroll expense	183,341	67,731	-	-
Insurance	5,663	-	-	-
Repairs and maintenance	25,795	-	-	-
Legal and professional	26,172	_	-	-
Administrative and office expense	109,287	46,280	-	-
State court fees	-	58,312	-	-
Public safety		,		
Salaries and payroll expense	-	-	435,328	-
Insurance	-	-	16,753	20,728
Repairs and maintenance	-	-	32,608	44,144
Administrative and office expense	-	-	37,794	23,789
Donations expense	-	-	-	41,926
Capital outlay	-	-	47,427	97,958
Debt service				
Principal	-	-	12,679	-
Interest			1,218	
Total Expenditures	350,258	172,323	583,807	228,545
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	530,748	98,964	(510,330)	(63,560)
Other Financing Sources (Uses)				
Capital lease proceeds	-	-	47,427	-
Transfers in	102,917	-	465,000	75,000
Transfers (out)	(540,000)	(102,917)	-	-
Total Other Financing Sources (Uses)	(437,083)	(102,917)	512,427	75,000
Devenues and Other Firmerine C				
Revenues and Other Financing Sources				
Over (Under) Expenditures and Other Net Change in Fund Balances	02 665	(2.052)	2 007	11 440
iver Change in Fund Dalances	93,665	(3,953)	2,097	11,440
Beginning fund balances	794,115	50,430	11,915	474,361
Ending Fund Balances	\$ 887,780	\$ 46,477	\$ 14,012	\$ 485,801

Eliminations	Total General Fund Departments
Emmations	Departments
\$ -	\$ 572,390
÷ _	236,642
-	21,044
-	271,226
-	24,582
-	137,129
_	4,561
-	123,181
	1,390,755
-	251,072
-	5,663
-	25,795
-	26,172
-	155,567
-	58,312
-	435,328
-	37,481
-	76,752
-	61,583
-	41,926
-	145,385
-	12,679
	1,218
-	1,334,933
	55,822
-	47,427
642,917	-
(642,917)	
-	47,427
	·
-	103,249
	1,330,821
\$	\$ 1,434,070

CITY OF ONALASKA, TEXAS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND DEPARTMENTS - ADMINISTRATION For the Year Ended September 30, 2019

	Budgeted Amounts							iance with al Budget
		Original		Budget as				Positive
		Budget	Amended		Actual		(Negative)	
Revenues		8						8 /
Sales tax	\$	550,000	\$	550,000	\$	572,390	\$	22,390
Other fees		229,050		229,050		236,642		7,592
Permits		20,000		20,000		21,044		1,044
Investment income		1,200		1,200		2,188		988
Other		42,000		42,000		48,742		6,742
Total Revenues		842,250		842,250		881,006		38,756
Expenditures								
Current:								
General government								
Salaries and payroll expense		197,640		197,640		183,341		14,299
Insurance		6,935		6,935		5,663		1,272
Repairs and maintenance		57,500		57,500		25,795		31,705
Legal and professional		26,200		26,200		26,172		28
Administrative and office expense		89,365		89,365		109,287		(19,922)
Capital outlay		5,000		5,000		-		5,000
Total Expenditures		382,640		382,640		350,258		32,382
Excess of Revenues								
Over Expenditures		459,610		459,610		530,748		71,138
Other Financing Sources (Uses)								
Transfers in		125,000		125,000		102,917		(22,083)
Transfers (out)		(591,500)		(591,500)		(540,000)		51,500
Total Other Financing (Uses)		(466,500)		(466,500)		(437,083)		29,417
Net Change in Fund Balance	\$	(6,890)	\$	(6,890)		93,665	\$	100,555
Beginning fund balance						794,115		
Ending Fund Balance					\$	887,780		

CITY OF ONALASKA, TEXAS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND DEPARTMENTS - MUNICIPAL COURT For the Year Ended September 30, 2019

	Budgeted Amounts							Variance with Final Budget	
	Original		Budget as				Positive		
	Budget		Amended		Actual		(Negative)		
Revenues									
Fines and forfeitures	\$	314,100	\$	314,100	\$	271,226	\$	(42,874)	
Investment income		75		75		61		(14)	
Total Revenues		314,175		314,175		271,287		(42,888)	
<u>Expenditures</u>									
Current:									
General government									
Salaries and payroll expense		70,737		70,737		67,731		3,006	
Administrative and office expense		44,200		44,200		46,280		(2,080)	
State court fees		77,250		77,250		58,312		18,938	
Total Expenditures		192,187		192,187		172,323		19,864	
Excess of Revenues									
Over Expenditures		121,988		121,988		98,964		(23,024)	
Other Financing Sources (Uses)									
Transfers (out)		(125,000)		(125,000)		(102,917)		22,083	
Total Other Financing (Uses)		(125,000)		(125,000)		(102,917)		22,083	
Net Change in Fund Balance	\$	(3,012)	\$	(3,012)		(3,953)	\$	(941)	
Beginning fund balance						50,430			
Ending Fund Balance					\$	46,477			

CITY OF ONALASKA, TEXAS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND DEPARTMENTS - POLICE DEPARTMENT For the Year Ended September 30, 2019

Variance with **Final Budget Budgeted Amounts** Original **Budget** as Positive Budget Amended (Negative) Actual Revenues \$ 30 \$ Investment income \$ 20 \$ 20 10 Other 61,100 61,100 12,347 73,447 **Total Revenues** 61,120 61,120 73,477 12,357 **Expenditures** Current: Public safety Salaries and payroll expense 435,222 435,222 435,328 (106)Insurance 17,400 17,400 16,753 647 31,000 31,000 32,608 (1.608)Repairs and maintenance Administrative and office expense 34,880 34,880 37,794 (2,914)Capital outlay 47,427 (47,427) _ -Debt service Principal 16,800 16,800 12,679 4,121 Interest 1,300 1,300 1,218 82 **Total Expenditures** 536,602 536,602 583,807 (47, 205)(Deficiency) of Revenues (Under) Expenditures (475, 482)(510, 330)(475, 482)(34, 848)**Other Financing Sources (Uses)** Capital lease proceeds 47,427 47,427 Transfers in 465,000 465,000 465,000 **Total Other Financing Sources** 465.000 465.000 512,427 47,427 \$ 12,579 Net Change in Fund Balance \$ (10, 482)\$ (10, 482)2,097 Beginning fund balance 11,915 **Ending Fund Balance** \$ 14,012

CITY OF ONALASKA, TEXAS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND DEPARTMENTS - FIRE DEPARTMENT For the Year Ended September 30, 2019

	Budgetee	l Amounts		Variance with Final Budget	
	Original	Budget as		Positive	
	Budget	Amended	Actual	(Negative)	
Revenues					
Intergovernmental	\$ 18,000	\$ 18,000	\$ 24,582	\$ 6,582	
Donations	104,000	104,000	137,129	33,129	
Investment income	500	500	2,282	1,782	
Other			992	992	
Total Revenues	122,500	122,500	164,985	42,485	
<u>Expenditures</u>					
Current:					
Public safety					
Insurance	18,600	18,600	20,728	(2,128)	
Repairs and maintenance	45,000	45,000	44,144	856	
Administrative and office expense	75,700	75,700	23,789	51,911	
Donations expense	43,000	43,000	41,926	1,074	
Capital outlay	314,000	314,000	97,958	216,042	
Total Expenditures	496,300	496,300	228,545	267,755	
(Deficiency) of Revenues					
(Under) Expenditures	(373,800)	(373,800)	(63,560)	310,240	
(Under) Expenditures	(375,800)	(373,800)	(05,500)	510,240	
Other Financing Sources (Uses)					
Transfers in	75,000	75,000	75,000	-	
Total Other Financing Sources	75,000	75,000	75,000	-	
Net Change in Fund Balance	\$ (298,800)	\$ (298,800)	11,440	\$ 310,240	
Beginning fund balance			474,361		
Ending Fund Balance			\$ 485,801		

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